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Wreck removal - reducing environmental risk

Contracts between governments and private parties

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Wrecks as Environmental Risks : The Legal Framework, Helsinki, November 2017

NORWEGIAN COASTAL ADMINISTRATION - AREAS OF RESPOSIBILITY

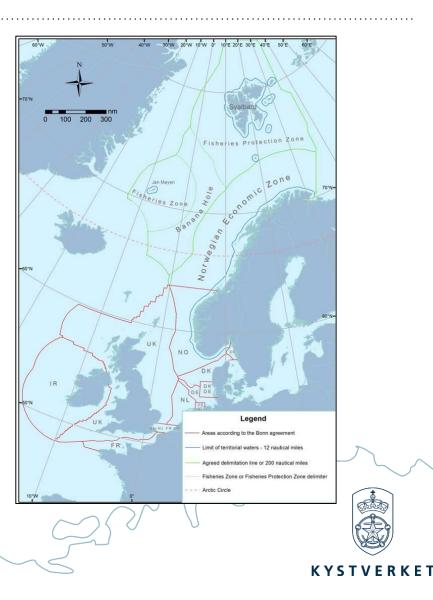
- Maritime infrastructure
 - Lighthouses and AtN
- Maritime services
 - Pilotage and VTS
- Transport planning and management of maritime areas
 - Fairways at sea
 - Structures at sea
- Pollution preparedness
 and response
 - Shipwrecks



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GEOGRAPHICAL AREA OF RESPONSIBILITY

- Territorial Norway
 - Inland and territorial waters to 12 nm
- Exclusive Economic Zone
 - 200 nm
- Continental shelf
- Svalbard and Bear Island
 - 200 nm fisheries protection zone
- Jan Mayen
 - 200 nm fisheries protection zone
- Antarctic areas



WRECK REMOVAL IN NORWAY

Legal basis:

- If wreck constitutes threat to the <u>environment the owner/responsible party</u> <u>shall take measures</u>
- If not the authorities may initiate measures <u>on behalf of owner/responsible</u> <u>party</u>

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- Owner/responsible party shall cover the costs
- National limits of liability WR
- If threat to navigation/use of fairways/harbors similar
- Municipalities and NCA parallel authority
- Minor cases handled by the municipalities
- Larger cases and in main fairways by NCA

WRECK REMOVAL BY AUTHORITIES

- Measures to reduce threat or damage to environment
- Environmental projects!
- Removal of cargo/bunkers
- Removal of particular parts of the wreck
- Removal of waist
- Removal of entire wreck
- Other means to reduce or remove threat to environment
- Suitable measures decided based on risk assessment, mandate and funding

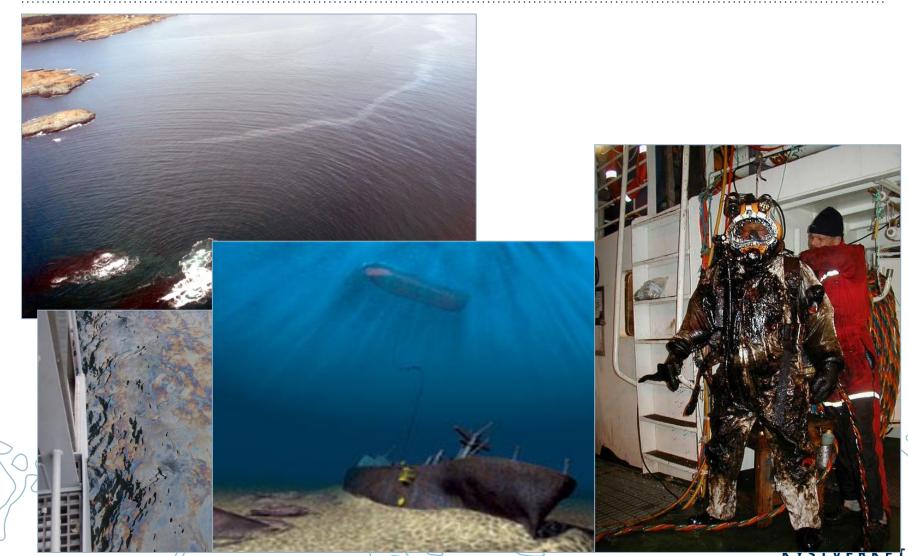
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REMOVAL OF ENTIRE WRECK

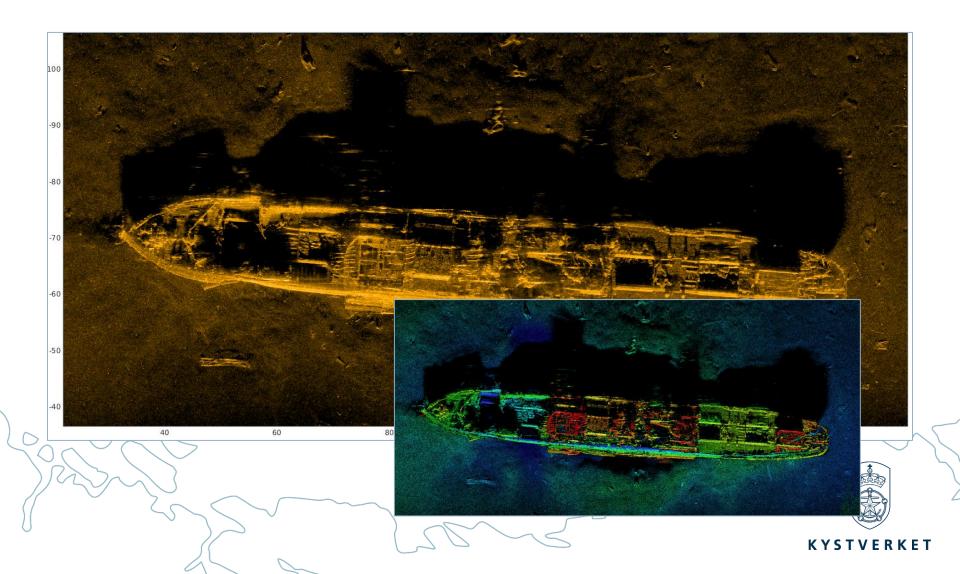




REMOVAL OF BUNKERS/CARGO



WAR WRECKS



OTHER MEASURES





WRECK REMOVAL – LEGAL FRAMEWORK

• Legal basis for wreck removal operation/disposal of wreck/cargo

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- Wrecks with owner/responsible party/valid insurance
 - authorities orders
 - ownership of removed wreck and/or cargo
 - cost recovery, limitation etc.
- Ownerless/abandoned wrecks
- Public procurement law
- Health, Safety and Environment (HSE)
- (Quality assessment for larger contracts)
- Publicity of public documents and confidentiality

WRECK REMOVAL – ADMINISTRATIVE FRAMEWORK

- Mandate and funding
- Relationship with other authorities local, national and international
 - Environment
 - Pollution preparedness and response
 - War graves
 - Explosives and weapons
 - Cultural heritage
 - Neighbor states
- Public relations and media information and public meetings
- Environmental risk starting point assessment
- Environmental risk wreck removal operation acceptance

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PLANNING WRECK REMOVAL OPERATIONS

- Suitable project organization?
- Expertise within authority?
- Need for external consultancy services?
 - Environmental risk assessment
 - Feasibility studies
 - Procurement and project
 management
 - Legal expertise
 - Validation of assessments and monitoring







WRECK REMOVAL - STAGES

- Procurement consultancy services legal, project management, maritime, environmental, surveyors
- Environmental risk assessment
- Feasibility study/concept development
- Contract strategy
- Procurement maritime services wreck removal operation/monitoring

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- Operational stage wreck removal
- Evaluation
- Environmental monitoring program
- Mandate and funding

CONTRACT STRUCTURE – PARTS

Contracts:

- Procurement/project management
- Legal assistance
- Verification of contractors operational calculations
- Maritime services
- Monitoring of environmental impact
- Verification of contractors environmental monitoring -Maritime surveyor
- Long-term environmental survey



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DEVELOPMENT OF CONTRACT STRATEGY

- Extent based on complexity and size of planned project
- Type of expertise needed for strategy? (legal, operational, environmental, technical)
- Contract structure
- Relevant type of public procurement
- Division of tasks, liability and risk for uncertainties between the parties
- Describe main connection points between the contracts
- Decide which contractual means to be used in order to obtain the environmental goals and ensure management of operational phase

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Choice of contract should reflect type of operation

WRECK REMOVAL CONTRACTS – CONSIDERATIONS

- Environmental risk operational requirements
 - environmental delivery
 - Suitable methods/specifications contractor
- Contingency plan/exercise before start-up
- Sufficient value to operational and environmental security during assessment of tenders
- Sufficient value to preparation stages thorough operation
- Project surveyor on site
- Use of external project surveyor and assessment of environmental risk
- Participation in information meetings/reference groups included in contract

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• Media management

MARITIME SERVICES - MAIN PROVISIONS

- Environmental liability for pollution from wreck/cargo
- Liability for pollution from contractors vessels/equipment
- Suspension/stop operation environmental accept criteria
- Disposal of waste/wreck/cargo
- Liability related to ownership of wreck/cargo
- Weather risk
- Penalties in case of late delivery
- Financial guarantee/parent company guarantee for non-fulfillment of contract

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• Choice of pricing structure

MAIN FACTORS

- Wreck removal as environmental projects!
- Communication with relevant industry/governments/parties
- Overview of the knowledge, expertise and experience of the parties involved
- Include all relevant expertise and ensure sufficient place in project
- Ensure sufficient mandate and information flow
- Cooperation between the authorities involved clear roles
- Ensure sufficient environmental program and contingency planning
 Ensure proper risk distribution environmental risk/timeframe/pricing



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